

Message Text

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FM SECSTATE WASHDC
TO AMEMBASSY ABIDJAN IMMEDIATE
INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L STATE 107640

FOR AMBASSADOR YOUNG'S PARTY

E.O. 11652: GDS

TAGS: PFOR, UN, SF, WA, RH

SUBJECT: DRAFT STATEMENT FOR MAPUTO CONFERENCE

THERE FOLLOWS FIRST DRAFT OF SPEECH FOR MAPUTO CONFERENCE.
IN ADDITION TO CHANGES YOU WISH TO MAKE, FINAL DRAFT
SHOULD TAKE INTO ACCOUNT TALKING POINTS AGREED TO BY
FIVE WESTERN DELEGATIONS AT MAPUTO.

BEGIN TEXT:

I AM HAPPY TO BE HERE IN MAPUTO TO REPRESENT MY COUNTRY
AT THIS CONFERENCE IN SUPPORT OF THE PEOPLE OF NAMIBIA
AND ZIMBABWE. I WOULD LIKE TO THANK THE SPONSORS OF THE
CONFERENCE FOR INVITING US TO ATTEND AND FOR THE FINE
ARRANGEMENTS THEY HAVE MADE. I CONGRATULATE SECRETARY
GENERAL WALDHEIM AS WELL AS AMBASSADOR SALIM AND
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AMBASSADOR KAMANA AND THROUGH THEM THE COMMITTEE OF 24
AND THE UN COUNCIL FOR NAMIBIA, FOR THEIR WORK IN
ORGANIZING THE CONFERENCE. I WOULD ALSO LIKE TO THANK
OUR HOST, THE GOVERNMENT OF MOZAMBIQUE, FOR ITS
HOSPITALITY HERE IN MAPUTO.

I WANT TO TAKE THIS OPPORTUNITY TODAY TO SPEAK TO YOU

FRANKLY ABOUT SOUTHERN AFRICA AND THE POLICY OF MY

GOVERNMENT TOWARD THE PROBLEMS OF NAMIBIA AND ZIMBABWE.
I CAME TO THIS CONFERENCE BECAUSE PRESIDENT CARTER
IS SERIOUSLY CONCERNED WITH NAMIBIA AND ZIMBABWE.
WE ARE CONCERNED FOR THE FUTURE OF THESE NATIONS AND FOR
THE FATE OF ALL THE PEOPLE OF ZIMBABWE AND NAMIBIA.

THE POLICIES OF THE U.S. GOVERNMENT ON SOUTHERN
AFRICA GROW OUT OF OUR POLICY TOWARD AFRICA AS A WHOLE.
THE UNITED STATES IS COMMITTED TO ASSISTING AFRICAN
NATIONS RESOLVE THEIR PROBLEMS THROUGH PEACEFUL MEANS.
THE BASIS FOR U.S. POLICY IS SUPPORT FOR FREEDOM,
INDEPENDENCE, TERRITORIAL INTEGRITY, AND ECONOMIC
DEVELOPMENT FOR ALL AFRICAN NATIONS. WE BELIEVE IT IS
IN OUR NATIONAL INTEREST TO WORK COOPERATIVELY WITH
AFRICAN NATIONS ON MUTUAL ECONOMIC AND POLITICAL CONCERNS.

WE ARE VERY MUCH AWARE THAT THE PROBLEMS OF NAMIBIA,
ZIMBABWE AND SOUTH AFRICA ARE OF OVERRIDING POLITICAL
CONCERN NOT ONLY TO AFRICANS BUT TO THE ENTIRE INTER-
NATIONAL COMMUNITY. DURING THE PAST SEVERAL MONTHS,
I HAVE PARTICIPATED PERSONALLY IN THE U.S. REVIEW OF
THE SITUATION IN SOUTHERN AFRICA. WE HAVE STUDIED THE
OPTIONS OPEN TO US AND HAVE EMBARKED ON SEVERAL
INITIATIVES WITH THE GOVERNMENT OF THE UNITED KINGDOM
AND SEVERAL OTHER WESTERN GOVERNMENTS ON THE SECURITY
COUNCIL. WE HAVE TAKEN THESE INITIATIVES ON RHODESIA
AND NAMIBIA BECAUSE OF THE URGENT NECESSITY OF RESOLVING
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THESE PROBLEMS.

WE ARE EQUALLY AWARE OF THE PROBLEMS IN SOUTH AFRICA.
THE U.S. WILL LET THE SOUTH AFRICAN GOVERNMENT KNOW OF
ITS OPPOSITION TO APARTHEID AND THE NECESSITY FOR URGENT
CHANGE IN SOUTH AFRICA. TOWARD THIS END, VICE-PRESIDENT
MONDALE WILL BE MEETING IN VIENNA ON MAY 19 AND 20 WITH
PRIME MINISTER VORSTER OF SOUTH AFRICA.

LET ME TURN TO THE WORK OF THIS CONFERENCE. IT IS MY
STRONG BELIEF THAT AS WE DISCUSS THE QUESTIONS OF
ZIMBABWE AND NAMIBIA HERE IN MAPUTO, WE OUGHT TO AVOID
FALLING VICTIM TO THE BELIEF THAT HARSH RHETORIC AND
DEMANDS WILL SOLVE DIFFICULT PROBLEMS. WE MUST NOT
DELUDE OURSELVES IN THINKING THAT BY ADOPTING SHARP AND
BITTER DECLARATIONS AND PROGRAMS OF ACTION THAT WE WILL
NECESSARILY BE ABLE TO SOLVE PROBLEMS.

IT IS MY VIEW THAT THIS CONFERENCE OFFERS US AN

OPPORTUNITY TO EXPLORE TOGETHER THE WAYS IN WHICH WE

CAN JOINTLY PLAN WORKABLE SOLUTIONS TO HELP RESOLVE THE PROBLEMS OF NAMIBIA AND ZIMBABWE. IT IS ABSOLUTELY ESSENTIAL THAT THE DECLARATION WE ADOPT AT THE CLOSE OF THE CONFERENCE STATES CLEARLY AND CONCISELY OUR GOALS AND ASPIRATIONS IN APPROACHING THIS PROBLEM. BUT LET US BE REALISTIC; LET US BE RATIONAL; LET US BE ORGANIZED AND CLEAR IN THE GOALS WE SEEK TO ACHIEVE. DO NOT PUT BARRIERS IN THE WAY OF PROGRESS.

OVER THE PAST SEVERAL WEEKS, THE FIVE WESTERN MEMBERS OF THE SECURITY COUNCIL HAVE BEEN WORKING TOGETHER ON AN INITIATIVE TO HELP FIND A SETTLEMENT TO THE NAMIBIAN PROBLEM. AS MOST OF YOU KNOW, THE APPROACH ORIGINATED WITH A DEMARCHE TO PRIME MINISTER VORSTER
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OF SOUTH AFRICA ON APRIL 7. AT THAT MEETING, FURTHER DISCUSSIONS WERE AGREED TO.

FROM APRIL 27 TO 29, MEMBERS OF A WESTERN CONTACT GROUP MET WITH SOUTH AFRICAN OFFICIALS IN CAPE TOWN TO DISCUSS IN DETAIL THE VIEWS OF THE WEST ON NAMIBIA. THE DISCUSSIONS CENTERED AROUND IMPLEMENTATION OF RESOLUTION 385, AND THE IMPORTANCE OF HOLDING FREE ELECTIONS IN NAMIBIA. THE REPRESENTATIVES OF THE UNITED STATES, THE UNITED KINGDOM, FRANCE, CANADA AND GERMANY EXPRESSED THEIR CONSIDERED VIEW THAT ALL PARTIES TO THE NAMIBIAN PROBLEM SHOULD AVOID ANY STEPS WHICH COULD HINDER THE ADVANCE OF THE POLITICAL PROCESS TOWARD INDEPENDENCE IN NAMIBIA WHICH WAS INCONSISTENT WITH RESOLUTION 385. THE WESTERN DELEGATES INFORMED THE SOUTH AFRICANS IN PARTICULAR THAT THE REPORTED PLANS TO ESTABLISH AN INTERIM GOVERNMENT IN NAMIBIA BASED ON THE CONSTITUTION DEVELOPED BY THE TURNHALLE CONFERENCE WOULD BE SUCH A HINDERANCE.

FOLLOWING DISCUSSIONS WITH THE SOUTH AFRICANS, INCLUDING SEVERAL SESSIONS WITH PRIME MINISTER VORSTER, THE CONTACT GROUP SET OUT TO DISCUSS THE POINTS RAISED DURING THE TALKS WITH THE OTHER PARTIES TO THE NAMIBIAN PROBLEM. WE HAVE ONLY JUST COMPLETED INFORMING THE SECRETARY GENERAL, REPRESENTATIVES OF THE FRONT-LINE STATES, SWAPO PRESIDENT SAM NUJOMA

AND REPRESENTATIVES OF VARIOUS POLITICAL GROUPS INSIDE NAMIBIA. WE ARE NOW CONSIDERING FURTHER STEPS TO

TAKE IN MOVING FORWARD THE PROCESS WHICH HAS BEEN ESTABLISHED.

ON ZIMBABWE, SECRETARY OF STATE VANCE RECENTLY MET WITH BRITISH FOREIGN SECRETARY DAVID OWEN TO CONSIDER CONFIDENTIAL

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THE RHODESIAN PROBLEM IN LIGHT OF SECRETARY OWEN'S RECENT TRIP TO AFRICA. AS MY COLLEAGUE, MINISTER TED ROWLANDS, HAS INFORMED YOU, THE BRITISH GOVERNMENT HAS DECIDED TO ESTABLISH A CONSULTATIVE GROUP TO MAKE CONTACT WITH THE PARTIES TO THE RHODESIAN CONFLICT WHICH WILL VISIT THE AREA AS NECESSARY, INCLUDING SALISBURY. THE U.S. GOVERNMENT HAS AGREED TO APPOINT A SENIOR U.S. OFFICIAL TO WORK WITH MR. J. A. N. GRAHAM, DEPUTY UNDER SECRETARY AT THE FOREIGN AND COMMONWEALTH OFFICE WHO WILL HEAD THE CONSULTATIVE GROUP. THE PURPOSE OF THE GROUP WILL BE TO ENGAGE IN DETAILED CONSULTATIONS ABOUT AN INDEPENDENCE CONSTITUTION FOR ZIMBABWE AS WELL AS THE NECESSARY TRANSITIONAL ARRANGEMENTS.

IT IS OUR INTENTION TO WORK CLOSELY WITH ALL PARTIES DURING THIS PHASE OF INTENSIVE CONSULTATIONS TO MOVE FORWARD THE PROCESS LEADING TOWARD MAJORITY RULE. WE RECOGNIZE THAT THERE ARE SERIOUS DIFFERENCES OF VIEW, NOT ONLY BETWEEN BLACKS AND WHITES, BETWEEN THE SMITH REGIME AND THE INTERNATIONAL COMMUNITY, BUT AMONG BLACKS THEMSELVES. WE ARE NOT NAIVE IN THINKING THAT UNRAVELING A PROBLEM LIKE THE RHODESIAN SITUATION, WHICH HAS BEEN A LONG TIME IN CREATION, WILL BE EASY. BUT I WILL PLEDGE TO YOU TODAY OUR SUPPORT AND BEST EFFORTS FOR A NEGOTIATED SOLUTION TO THE PROBLEM SO THAT WE MAY SEE AN INDEPENDENT ZIMBABWE UNDER MAJORITY RULE IN 1978.

IT IS THE VIEW OF MY GOVERNMENT THAT THE DIPLOMATIC EFFORTS ON ZIMBABWE AND NAMIBIA WHICH HAVE BEEN LAUNCHED HAVE A CHANCE FOR SUCCESS. WHILE WE RECOGNIZE THAT NOT ALL MEMBERS OF THE UNITED NATIONS WILL AGREE WITH EVERY DETAIL OF THE INITIATIVES, WE HOPE THAT ALL MEMBER NATIONS, AND THIS CONFERENCE IN PARTICULAR, WILL DO NOTHING TO HINDER THESE INITIATIVES. CONFIDENTIAL

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THROUGHOUT MY SPEECH I HAVE STRESSED OUR SUPPORT FOR
PEACEFUL, NEGOTIATED CHANGE IN SOUTHERN AFRICA. MY
GOVERNMENT AND I PERSONALLY ARE COMMITTED TO NON-
VIOLENT SOLUTIONS TO INTERNATIONAL PROBLEMS
THROUGHOUT THE WORLD.

WE RECOGNIZE THAT CONTINUING ARMED STRUGGLE IS BEING
WAGED, ESPECIALLY IN ZIMBABWE. IT IS OUR HOPE THAT
THE FIGHTING WILL BE BROUGHT TO AN EARLY END. WE
WILL DO ALL IN OUR POWER TO MINIMIZE THE FRUSTRATION
WHICH LEADS TO BLOODSHED, AND TO EFFECT AN EARLY
TRANSITION TO INDEPENDENCE IN ZIMBABWE AND NAMIBIA.

LET ME CONCLUDE BY STATING MY DESIRE TO MEET WITH
THE DELEGATES TO THIS CONFERENCE AND HAVE A FRANK
AND SERIOUS DISCUSSION OF THE ISSUES WE ARE HERE
TO DISCUSS. LET US MAKE AN EFFORT TO TALK TOGETHER
AND UNDERSTAND EACH OTHER'S VIEWS. EVEN IF WE MUST
DISAGREE, LET'S GO AWAY FROM THIS CONFERENCE WITH
THE FEELING THAT WE HAD A WORTHWHILE EXCHANGE OF
VIEWS. BUT LET US ABOVE ALL KEEP IN MIND THAT WE
ARE ALL HERE FOR ONE PURPOSE -- TO EXPRESS OUR SUPPORT
FOR THE PEOPLE OF NAMIBIA AND ZIMBABWE AND TO WORK
FOR EARLY INDEPENDENCE AND MAJORITY RULE IN NAMIBIA
AND ZIMBABWE.

END TEXT. CHRISTOPHER

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